

## Appendix A: Email from Grant Britton

**Dorothy Sam**

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**From:** janreimer@acws.ca  
**Sent:** May-21-10 2:51 PM  
**To:** Sam Dorothy  
**Subject:** Fwd: FV Shelter questions  
**Attachments:** ALBERTA\_FN SHELTERS.DOC; ATT00032.htm

Just got this

Sent from my iPhone

Begin forwarded message:

**From:** "Grant Britton" <Grant.Britton@inac-ainc.gc.ca>  
**Date:** May 21, 2010 2:12:07 PM MDT  
**To:** "Jan Reimer" <janreimer@acws.ca>  
**Cc:** "Carol Schimanke" <Carol.Schimanke@inac-ainc.gc.ca>  
**Subject:** FV Shelter questions

Good afternoon Ms Reimer

Sorry for the delay in responding to your query regarding the Family Violence program dated April 2, 2010, please find attached the responses to your questions, as we discussed at our meeting on May 11, 2010 and again sorry for the delay in getting these to you.

if you have any further queries please contact me at 780 495-2090 or email at [Grant.Britton@inac-ainc.gc.ca](mailto:Grant.Britton@inac-ainc.gc.ca)

Thanks  
Grant Britton

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15/09/2010

**Q. 1 Details on the new national formula: how is it calculated, what is the breakdown for each province, what are the principles behind the model?**

A. 1 The national formula for First Nation shelters aims to distribute funding in a fair and consistent manner across Canada. It is used to calculate regional allocations and operating budgets for shelters serving First Nation communities and funded by Indian and Northern Affairs Canada. The aim is to provide a level of operational support to First Nation shelters that takes into consideration the different costs of operating a shelter based on its province of operation, its size and remoteness, and consideration for average provincial salaries.

**Q.2 What changes were made to the funding methodology for the First Nations Family Violence Prevention projects. How does this intersect with the new national formula?**

A.2 At this time, no changes have been made to the funding methodology for the Family Violence Prevention projects. The new formula applies only to the operational funding for shelters.

**Q.3 What is the rationale behind the decreases in funding for 4 of the 6 shelters under this new funding model?**

A.3 Funding for shelters has evolved over time. Historically, shelter budgets were based on an ad hoc, proposal-based approach that wasn't consistent across the country. The Department's overall shelter budget has not decreased. As a result of implementing a new formula, shelter funding was redistributed using an approach that is fair and consistent for both new and existing shelters. In those few cases where the new formula results in a decrease in operating funding, the government is working with those shelters to find ways to minimize operational impacts that may arise.

The formula aims to provide a level of operational support to First Nation shelters that takes into consideration a shelter's province of operation, size and remoteness. Remoteness is one factor that impacted the overall redistribution of funding. When shelters are operating a significant distance from a major city centre, a remoteness factor is applied to a proportion of the shelter's operating and salary expenses to cover the additional cost of living and providing services associated with these areas. According to the funding formula, more than half of First Nation shelters are considered to be more than 50 km away from a service/city centre. Of this, nine shelters are over 350 km away from a city/service centre and six of these have no year-round road access.

**Q.4 What information was provided to participants in the public consultation process in developing the model.**

A.4 The national funding formula was developed in 2006 as part of the Johnston research report on a shelter funding methodology. Implementing the shelter formula responds to key recommendations of the Johnston research report. The report and development of the formula were based on a review of research and interviews with INAC regional offices, provincial/territorial governments and shelter directors, in addition to interviews with the Assembly of First Nations, the Native Women's Association of Canada and the National Aboriginal Circle Against Family Violence.

**Q.5 What is the province/territory breakdown across the country of total family violence prevention funding, administrative charges paid to the province/territory and shelter funding? (with the number of beds and funding allocation for each shelter).**

A.5 Indian and Northern Affairs Canada's primary concern in releasing information on individual shelters or their departmental funding allocations is around confidentiality and security. However, INAC can provide an aggregate total of Family Violence program funding for prevention and protection activities for 2009/2010 along with the number of First Nations Family Violence shelters per region funded by the Department. INAC will follow-up with each Alberta shelter individually to provide them with a breakdown of the formula calculation for their respective shelter.

Number of First Nations Family Violence Shelters								
Atlantic	Quebec	Ontario	Manitoba	Sask	Alberta	BC	Yukon	Total
5	6	9	4	4	6	6	1	41

REGION	2009/2010 PREVENTION FUNDING (\$'000)	2009/2010 IN/AC SHelters (\$'000)	2009/2010 IN/AC SHelters FUNDING (\$'000)	2009/2010 ALLOCATIONS (\$'000)
Atlantic	826.1	1,888.4		117.6
Québec	872.2	2,416.8		0.0
Ontario	1,273.6	4,354.3		0.0
Manitoba	995.0	1,893.1		0.0

Saskatchewan	888.9	1,802.7	0.0	2,691.6
Alberta	850.9	2,833.1	3,679.8	7,363.8
British Columbia	1,089.0	2,876.3	0.0	3,965.3
Yukon	114.0	40.0	123.1	277.2
Northwest Territories	37.5	0.0	0.0	37.5
Nunavut	37.5	0.0	0.0	37.5
<b>Total</b>	<b>6,984.7</b>	<b>18,104.7</b>	<b>3,920.5*</b>	<b>29,010.0</b>

\* Reflects the amount INAC allocates to regional offices to help cover provincial/territorial bills; does not reflect the total bill from the province/territory.

**Q. 6 What is the current status of the Johnston report implementation with respect to the funding model. By our calculations, shelters should have received increases to achieve the recommendations not decreases.**

**A.6** INAC is implementing the new funding model which responds to key recommendations from the Johnston research report.

There have been no overall reductions in funding for the Family Violence Prevention Program. In fact, in October 2006, funding increases were announced for all INAC-funded shelters across Canada. Nationally, funding increased by \$8.3 million annually in 2007/08 to strengthen existing shelters and by an additional \$2.8 million annually in 2009/10 to support the operation of new shelters.

The formula was implemented along a phased approach in order to distribute these new, incremental investments. Up until 2009/2010, historical, base funding for the existing shelters was not factored into the new formula. In 2009/2010, the formula was applied to the overall shelter budget for existing and new shelters. The realignment of shelter funding, based on the new national formula, resulted in most shelters across Canada receiving funding increases. In those few cases where the new formula results in a decrease of funding for a shelter's operating costs, the government is working with shelters to find ways to minimize operational impacts that may arise.

**Q.7 The amount billed by the province of Alberta to the federal government over the last five years (both admin costs and others) for family violence programs and the amount actually provided to them in each category. Does this amount affect what funding is provided to the on reserve shelters? And if so how?**

A.7 The Alberta Administrative Reform Agreement provides women with the option of accessing shelter services either on or off reserve. Administrative Reform costs are paid based on actual expenditures incurred by the province for women and children who live on reserve accessing shelter services off reserve.

The Provincial costs for the provision of Family Violence services is separate from the Family Violence formula allocations to on-reserve shelters and does not impact their funding.

**Q.8 Do the dollars identified for the provision of shelter service need to flow to the provincial government under the Administrative Reform Act or can it flow to other agencies in Alberta.**

A.8 The Alberta Administrative Reform Agreement is a cost-sharing agreement between the Government of Canada and the Province of Alberta, which allows for the provision of essential provincial services to on-reserve individuals as well as broadening the network of available resources to on-reserve women and children in need. The agreement is based on a fee for service model – the province bills INAC annually for services provided and INAC reimburses the province for eligible expenses.

Note:

Any additional questions about the funding of Alberta shelters should be discussed with the Alberta Government.